House Bill 2 (AS PASSED HOUSE AND SENATE)

By: Representatives Rice of the 51<sup>st</sup>, Peake of the 137<sup>th</sup>, Lindsey of the 54<sup>th</sup>, and Graves of the 12<sup>th</sup>

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 3 of Chapter 10 of Title 13 of the Official Code of Georgia Annotated,
- 2 relating to security and immigration compliance, so as to clarify compliance requirements
- 3 of public employers; to provide certain immunity; to amend Article 1 of Chapter 4 of Title
- 4 42 of the Official Code of Georgia Annotated, relating to general provisions pertaining to
- 5 jails, so as to change certain provisions relating to keepers of jails and queries made to the
- 6 United States Department of Homeland Security; to amend Chapter 36 of Title 50 of the
- 7 Official Code of Georgia Annotated, relating to verification of lawful presence within the
- 8 United States, so as to change certain provisions relating to verification requirements,
- 9 procedures, and conditions; to provide for definitions; to provide for reports and duties of the
- 10 Attorney General; to provide certain immunity; to provide for related matters; to provide an
- 11 effective date; to repeal conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 14 Article 3 of Chapter 10 of Title 13 of the Official Code of Georgia Annotated, relating to
- 15 security and immigration compliance, is amended by revising Code Section 13-10-91,
- 16 relating to verification of new employee information and applicability and rules and
- 17 regulations, as follows:
- 18 "13-10-91.

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- 19 (a) On or after July 1, 2007, every Every public employer, including, but not limited to,
- 20 every municipality and county, shall register and participate in the federal work
- 21 authorization program to verify information employment eligibility of all new newly hired
- 22 employees. Upon federal authorization, a public employer shall permanently post the
- 23 employer's federally issued user identification number and date of authorization, as
- established by the agreement for authorization, on the employer's website; provided,
- 25 however, that if a local public employer does not maintain a website, the identification

number and date of authorization shall be published annually in the official legal organ for the county. State departments, agencies, or instrumentalities may satisfy the requirement of this Code section by posting information required by this Code section on one website

- 29 <u>maintained and operated by the state.</u>
- 30 (b)(1) No public employer shall enter into a contract <u>pursuant to this chapter</u> for the
- 31 physical performance of services within this state unless the contractor registers and
- participates in the federal work authorization program to verify information of all new
- newly hired employees or subcontractors. Before a bid for any such service is considered
- by a public employer, the bid shall include a signed, notarized affidavit from the
- 35 <u>contractor attesting to the following:</u>
- 36 (A) The affiant has registered with and is authorized to use the federal work
- authorization program;
- 38 (B) The user identification number and date of authorization for the affiant; and
- (C) The affiant is using and will continue to use the federal work authorization
- 40 program throughout the contract period.
- An affidavit required by this subsection shall be considered an open public record once
- 42 <u>a public employer has entered into a contract for services; provided, however, that any</u>
- 43 <u>information protected from public disclosure by federal law shall be redacted.</u>
- 44 (2) No contractor or subcontractor who enters a contract pursuant to this chapter with a
- 45 public employer shall enter into such a contract or subcontract in connection with the
- 46 physical performance of services within this state unless the contractor or subcontractor
- 47 registers and participates in the federal work authorization program to verify information
- of all new newly hired employees.
- 49 (3) Paragraphs (1) and (2) of this subsection shall apply as follows:
- 50 (A) On or after July 1, 2007, with respect to public employers, contractors, or
- 51 subcontractors of 500 or more employees;
- 52 (B) On or after July 1, 2008, with respect to public employers, contractors, or
- 53 subcontractors of 100 or more employees; and
- 54 (C) On or after July 1, 2009, with respect to all public employers, contractors, or
- 55 subcontractors.
- 56 (c) This Code section shall be enforced without regard to race, religion, gender, ethnicity,
- or national origin.
- 58 (d) Except as provided in subsection (e) of this Code section, the Commissioner shall
- 59 prescribe forms and promulgate rules and regulations deemed necessary in order to
- administer and effectuate this Code section and publish such rules and regulations on the
- 61 Georgia Department of Labor's website.

62 (e) The commissioner of the Georgia Department of Transportation shall prescribe all

- forms and promulgate rules and regulations deemed necessary for the application of this
- 64 Code section to any contract or agreement relating to public transportation and shall
- publish such rules and regulations on the Georgia Department of Transportation's website.
- 66 (f) No employer or agency or political subdivision, as such term is defined in Code
- 67 Section 50-36-1, shall be subject to lawsuit or liability arising from any act to comply with
- the requirements of this Code section."

69 SECTION 2.

- 70 Article 1 of Chapter 4 of Title 42 of the Official Code of Georgia Annotated, relating to
- 71 general provisions pertaining to jails, is amended by revising Code Section 42-4-14, relating
- 72 to the determination of nationality of persons charged with a felony and confined in a jail
- 73 facility, as follows:
- 74 "42-4-14.
- 75 (a) When any person <del>charged with a felony or with driving under the influence pursuant</del>
- 76 to Code Section 40-6-391 or convicted of driving without being licensed in violation of
- 77 subsection (a) of Code Section 40-5-20 is confined, for any period, in the jail of the a
- county, or any municipality or a jail operated by a regional jail authority in compliance
- 79 with Article 36 of the Vienna Convention on Consular Relations, a reasonable effort shall
- be made to determine the nationality of the person so confined.
- 81 (b) If the prisoner is a foreign national <u>charged with a felony, driving under the influence</u>
- 82 pursuant to Code Section 40-6-391, driving without being licensed pursuant to
- 83 subsection (a) of Code Section 40-5-20, or with a misdemeanor of a high and aggravated
- 84 <u>nature</u>, the keeper of the jail or other officer shall make a reasonable effort to verify that
- the prisoner has been lawfully admitted to the United States and if lawfully admitted, that
- such lawful status has not expired. If verification of lawful status can not be made from
- documents in the possession of the prisoner, verification shall be made within 48 hours
- through a query to the Law Enforcement Support Center (LESC) of the United States
- 89 Department of Homeland Security or other office or agency designated for that purpose by
- the United States Department of Homeland Security. If the prisoner is determined not to
- be lawfully admitted to the United States, the keeper of the jail or other officer shall notify
- the United States Department of Homeland Security.
- 93 (c) Nothing in this Code section shall be construed to deny a person bond or from being
- released from confinement when such person is otherwise eligible for release.
- 95 (d) The Georgia Sheriffs Association shall prepare and issue guidelines and procedures
- used to comply with the provisions of this Code section."

97 **SECTION 3.** Chapter 36 of Title 50 of the Official Code of Georgia Annotated, relating to verification of 98 99 lawful presence within the United States, is amended by revising Code Section 50-36-1, 100 relating to the verification requirements, procedures, and conditions and exceptions, 101 regulations, and criminal and other penalties for violations, as follows: 102 "50-36-1. 103 (a) As used in this Code section, the term: 104 (1) 'Agency or political subdivision' means any department, agency, authority, 105 commission, or government entity of this state or any subdivision of this state. 106 (2) 'Applicant' means any natural person, 18 years of age or older, who has made 107 application for access to public benefits on behalf of an individual, business, corporation, 108 partnership, or other private entity. 109 (3)(A) 'Public benefit' means a federal benefit as defined in 8 U.S.C. Section 1611, a 110 state or local benefit as defined in 8 U.S.C. Section 1621, a benefit identified as a public 111 benefit by the Attorney General of Georgia, or a public benefit which shall include the 112 following: 113 (i) Adult education; 114 (ii) Authorization to conduct a commercial enterprise or business; 115 (iii) Business certificate, license, or registration; 116 (iv) Business loan; 117 (v) Cash allowance; 118 (vi) Disability assistance or insurance; 119 (vii) Down payment assistance; 120 (viii) Energy assistance; 121 (ix) Food stamps; 122 (x) Gaming license; 123 (xi) Health benefits; 124 (xii) Housing allowance, grant, guarantee, or loan; 125 (xiii) Loan guarantee; (xiv) Medicaid; 126 127 (xv) Occupational license; (xvi) Professional license; 128 (xvii) Registration of a regulated business; 129 130 (xviii) Rent assistance or subsidy; (xix) State grant or loan; 131 132 (xx) State identification card; 133 (xxi) Tax certificate required to conduct a commercial business;

134	(xxii) Temporary assistance for needy families (TANF);
135	(xxiii) Unemployment insurance; and
136	(xxiv) Welfare to work.
137	(B) Each year before August 1, the Attorney General shall prepare a detailed report
138	indicating any 'public benefit' that may be administered in this state as defined in 8
139	U.S.C. Sections 1611 and 1621 and whether such benefit is subject to SAVE
140	verification pursuant to this Code section. Such report shall provide the description of
141	the benefit and shall be updated annually and distributed to the members of the General
142	Assembly and be posted to the Attorney General's website.
143	(b) Except as provided in subsection (c) (d) of this Code section or where exempted by
144	federal law, on or after July 1, 2007, every agency or a political subdivision of this state
145	shall verify the lawful presence in the United States of any natural person 18 years of age
146	or older who has applied for state or local applicant for public benefits, as defined in 8
147	U.S.C. Section 1621, or for federal public benefits, as defined in 8 U.S.C. Section 1611,
148	that is administered by an agency or a political subdivision of this state.
149	(b)(c) This Code section shall be enforced without regard to race, religion, gender,
150	ethnicity, or national origin.
151	(c)(d) Verification of lawful presence under this Code section shall not be required:
152	(1) For any purpose for which lawful presence in the United States is not required by
153	law, ordinance, or regulation;
154	(2) For assistance for health care items and services that are necessary for the treatment
155	of an emergency medical condition, as defined in 42 U.S.C. Section 1396b(v)(3), of the
156	alien involved and are not related to an organ transplant procedure;
157	(3) For short-term, noncash, in-kind emergency disaster relief;
158	(4) For public health assistance for immunizations with respect to immunizable diseases
159	and for testing and treatment of symptoms of communicable diseases whether or not such
160	symptoms are caused by a communicable disease;
161	(5) For programs, services, or assistance such as soup kitchens, crisis counseling and
162	intervention, and short-term shelter specified by the United States Attorney General, in
163	the United States Attorney General's sole and unreviewable discretion after consultation
164	with appropriate federal agencies and departments, which:
165	(A) Deliver in-kind services at the community level, including through public or
166	private nonprofit agencies;
167	(B) Do not condition the provision of assistance, the amount of assistance provided,
168	or the cost of assistance provided on the individual recipient's income or resources; and
169	(C) Are necessary for the protection of life or safety;
170	(6) For prenatal care; or

171 (7) For postsecondary education, whereby the Board of Regents of the University System of Georgia or the State Board of Technical and Adult Education shall set forth, or cause 172 173 to be set forth, policies regarding postsecondary benefits that comply with all federal law 174 including but not limited to public benefits as described in 8 U.S.C. Section 1611, 1621, 175 or 1623. 176 (d)(e) An agency or political subdivision providing or administering a public benefit shall 177 require every applicant for such benefit to execute a signed and sworn affidavit verifying 178 the applicant's lawful presence in the United States, which affidavit shall state Verification 179 of lawful presence in the United States by the agency or political subdivision required to 180 make such verification shall occur as follows: 181 (1) The applicant must execute an affidavit that he or she is a United States citizen or 182 legal permanent resident 18 years of age or older; or 183 (2) The applicant must execute an affidavit that he or she is a qualified alien or 184 nonimmigrant under the federal Immigration and Nationality Act, Title 8 U.S.C., as amended, 18 years of age or older lawfully present in the United States and provide the 185 186 applicant's alien number issued by the Department of Homeland Security or other federal 187 immigration agency. 188 (e)(f) For any applicant who has executed an affidavit that he or she is an alien lawfully present in the United States, eligibility for public benefits shall be made through the 189 190 Systematic Alien Verification of Entitlement (SAVE) program operated by the United 191 States Department of Homeland Security or a successor program designated by the United States Department of Homeland Security. Until such eligibility verification is made, the 192 affidavit may be presumed to be proof of lawful presence for the purposes of this Code 193 194 section. 195 (f)(g) Any person who knowingly and willfully makes a false, fictitious, or fraudulent statement of representation in an affidavit executed pursuant to subsection (d) of this Code 196 197 section shall be guilty of a violation of Code Section 16-10-20. 198 (g) Agencies or political subdivisions of this state may adopt variations to the requirements 199 of this Code section to improve efficiency or reduce delay in the verification process or to 200 provide for adjudication of unique individual circumstances where the verification 201 procedures in this Code section would impose unusual hardship on a legal resident of 202 Georgia. 203 (h) Verification of citizenship through means required by federal law shall satisfy the 204 requirements of this Code section. 205 (h)(i) It shall be unlawful for any agency or a political subdivision of this state to provide 206 or administer any state, local, or federal public benefit, as defined in 8 U.S.C. Section 1621 207 or 8 U.S.C. Section 1611, in violation of this Code section. Each state On or before

208 <u>January 1 of each year, each</u> agency or <u>department political subdivision</u> which administers 209 any program of state or local public benefits public benefit shall provide an annual report 210 with respect to its compliance with this Code section to the Department of Community 211 Affairs that identifies each public benefit, as defined in subparagraph (a)(3)(A) of this Code 212 section, administered by the agency or political subdivision and a listing of each public 213 benefit for which SAVE authorization for verification has not been received. 214 (i)(j) Any and all errors and significant delays by SAVE shall be reported to the United 215 States Department of Homeland Security and to the Secretary of State which will monitor 216 SAVE and its verification application errors and significant delays and report yearly on 217 such errors and significant delays to ensure that the application of SAVE is not wrongfully 218 denying benefits to legal residents of Georgia. 219 (j)(k) Notwithstanding subsection (f)(g) of this Code section, any applicant for public 220 benefits federal benefits as defined in 8 U.S.C. Section 1611 or state or local benefits as 221 defined in 8 U.S.C. Section 1621 shall not be guilty of any crime for executing an affidavit 222 attesting to lawful presence in the United States that contains a false statement if said 223 affidavit is not required by this Code section. 224 (1) In the event a legal action is filed against any agency or political subdivision alleging improper denial of a public benefit arising out of an effort to comply with this Code 225 226 section, the Attorney General shall be served with a copy of the proceeding and shall be 227 entitled to be heard. 228 (m) Compliance with this Code section by an agency or political subdivision shall include 229 taking all reasonable, necessary steps required by a federal agency to receive authorization 230 to utilize the SAVE program or any successor program designated by the United States 231 Department of Homeland Security or other federal agency, including providing copies of 232 statutory authorization for the agency or political subdivision to provide public benefits and other affidavits, letters of memorandum of understanding, or other required documents or 233 234 information needed to receive authority to utilize the SAVE program or any successor 235 program for each public benefit provided by such agency or political subdivision. An agency or political subdivision that takes all reasonable, necessary steps and submits all 236 237 requested documents and information as required in this subsection but either has not been 238 given access to use such programs by such federal agencies or has not completed the process of obtaining access to use such programs shall not liable for failing to use the 239 240 SAVE program or any such successor program to verify eligibility for public benefits. (n) In the case of noncompliance with the provisions of this Code section by an agency or 241 political subdivision, the appropriations committee of each house of the General Assembly 242 243 may consider such noncompliance in setting the budget and appropriations.

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244	(o) No employer, agency, or political subdivision shall be subject to lawsuit or liabili	ty
245	arising from any act to comply with the requirements of this chapter."	
246	SECTION 4.	
247	This Act shall become effective on January 1, 2010.	
248	SECTION 5.	

All laws and parts of laws in conflict with this Act are repealed.

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